

#### **CABINET**

Date of Meeting	Tuesday, 18th February 2020
Report Subject	Capital Programme Monitoring 2019/20 (Month 9)
Cabinet Member	Cabinet Member for Finance
Report Author	Corporate Finance Manager
Type of Report	Operational

#### **EXECUTIVE SUMMARY**

The report summarises changes made to the Capital Programme 2019/20 since it was set in February 2019 to the end of Month 9 (December 2019), along with expenditure to date and projected outturn.

The Capital Programme has seen a net decrease of £19.009m during the period. This is comprised of:-

- Net decreases in the programme of £13.544m (Council Fund (CF) £8.141m, Housing Revenue Account (HRA) £5.403m);
- Carry Forward to 2020/21, approved at Month 6 of £5.115m (all CF)
- Identified saving at Month 6 of £0.350m (CF)

Actual expenditure was £43.367m.

The Capital Programme Monitoring 2018/19 final outturn position, for the 3 year budget set in February 2018 ending in 2020/21, reflected a deficit of £1.187m.

The reported Month 6 funding position for the 3 year period ending in 2021/22 was a shortfall of £0.723m. In year receipts received have increased by £0.030m from Month 6 to give a revised projected shortfall in the Capital Programme at Month 9 of £0.693m for the 2019/20 – 2021/22 Capital Programme, prior to the realisation of additional capital receipts and/or other funding sources.

RECO	MMENDATIONS
1	Cabinet are requested to approve the overall report.
2	Cabinet are requested to approve the carry forward adjustments set out at 1.15.
3	Cabinet are requested to approve the funding of schemes from the current 'headroom', as set out in 1.18 and use of savings identified in 1.17.
4	Cabinet are requested to approve the use of the Economic Stimulus funding, as set out in 1.19.

# REPORT DETAILS

1.00	EXPLAINING THE MONTH 9 CAPITAL PROGRAMME MONITORING POSITION - 2019/20
1.01	Background
	The Council approved a Council Fund (CF) Capital Programme of £27.751m and a Housing Revenue Account (HRA) Capital Programme of £34.208m for 2019/20 at its meeting of 19 <sup>th</sup> February, 2019.
1.02	For presentational purposes the Capital Programme is shown as a whole, with sub-totals for the Council Fund and HRA. In reality the HRA programme is 'ring fenced' and can only be used for HRA purposes.
1.03	Changes since Budget approval
	Table 1 below sets out how the programme has changed during 2019/20. More detailed cumulative information relating to each Portfolio is provided in Appendix A:-

## Table 1

REVISED PROGRAMME	Original	Carry	2019/20	Previously R	eported	Changes -	Revised
	Budget 2019/20	Forward from 2018/19	Changes	Carry Forward to 2020/21	Savings	This Period	Budget 2019/20
	£m	£m	£m	£m	£m	£m	£m
People & Resources	0.250	0.203	(0.125)	0.000	0.120	0.212	0.660
Governance	1.057	0.199	0.001	(0.100)	(0.120)	0.000	1.037
Education & Youth	9.943	4.336	4.195	(4.800)	0.000	(0.211)	13.463
Social Services	1.001	3.084	6.235	0.000	0.000	(5.021)	5.29
Planning, Environment & Economy	0.000	0.661	0.799	0.000	0.000	0.322	1.782
Streetscene & Transportation	0.600	1.403	9.637	(0.497)	0.000	1.405	12.548
Strategic Programmes	0.700	0.424	1.175	(0.135)	0.000	0.045	2.209
Housing & Assets	14.200	1.620	0.838	0.000	(0.350)	(4.893)	11.415
Council Fund Total	27.751	11.930	22.755	(5.532)	(0.350)	(8.141)	48.41
HRA Total	34.208	0.000	0.524	0.000	0.000	(5.403)	29.32
Programme Total	61.959	11.930	23,279	(5.532)	(0.350)	(13.544)	77.74

## 1.04 **Carry Forward from 2018/19**

Carry forward sums from 2018/19 to 2019/20, totalling £11.930m (CF £11.930m, HRA £0.000m), were approved as a result of the quarterly monitoring reports presented to Cabinet during 2018/19.

## 1.05 Changes during this period

Funding changes during this period have resulted in a net decrease in the programme total of £13.544m (CF £8.141m, HRA £5.403m). A summary of the changes, detailing major items, is shown in Table 2 below:-

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	CHANGES DURING THIS PERIOD		
		Para	£m
	COUNCIL FUND		
	Increases		
	Economic Stimulus Funding	1.06	0.922
	Active Travel Fund Grant	1.07	0.683
	Absorbent Hygiene Product (AHP) Waste	1.08	0.282
	Gypsy and Traveller Capital Grant	1.09	0.250
	Other Aggregate Increases		0.477
			2.614
	Decreases		
	Affordable Housing	1.10	(5.391)
	Childcare Offer Capital Grant	1.11	(5.153)
	Other Aggregate Decreases		(0.211)
			(10.755)
	Total		(8.141)
	<u>HRA</u>		
	Increases		
	Other Aggregate Increases		0.000
			0.000
	Decreases		
	SHARP	1.10	(5.403)
	Other Aggregate Decreases		0.000
			(5.403)
	Total		(5.403)
Int	roduction of Economic Stimulus Funding fro	m Welsh Gov	ernment (V
	rther details are discussed in paragraph 1.1		(1
Ac	ditional allocation of grant funding has been	received fron	n WG for th
de	velopment of further Active Travel Schemes	in the County	<b>/</b> .
	roduction of grant funding from WG in relation	•	• •
	plementation and expansion of separate hous sorbent hygiene product waste.	usehold collec	tions of
	roduction of grant funding from WG for refur rerside Traveller site in Queensferry.	bishment wor	k at the

incurred over two financial years, re-profiling of Prudential Borrowing has
been carried out to match projected actual expenditure.

1.11 The Childcare Offer Capital grant was awarded over two financial years up to 2020/21. The budget has been re-profiled to match projected actual expenditure over both financial years.

## 1.12 | Capital Expenditure compared to Budget

Expenditure as at Month 9, across the whole of the Capital Programme was £43.367m. The breakdown of expenditure is analysed in Table 3, along with the percentage spend against budget. This shows that 55.78% of the budget has been spent (CF 44.09%, HRA 75.09%). Corresponding figures for Month 9 2018/19 were 58.03% (CF 55.30%, HRA 62.52%).

1.13 The table also shows a projected underspend (pending carry forward and other adjustments) of £4.372m on the Council Fund and a break even position on the HRA.

Table 3

EXPENDITURE	Revised Budget	Outturn Expenditure	Percentage Spend v Budget	Projected Outturn	Variance Budget v Outturn (Under)/Over
	£m	£m	%	£m	£m
People & Resources	0.660	0.000	0.00	0.660	0.000
Governance	1.037	0.111	10.70	0.262	(0.775)
Education & Youth	13.463	10.060	74.72	12.486	(0.977)
Social Services	5.299	1.741	32.86	5.149	(0.150)
Planning, Environment & Economy	1.782	0.799	44.84	1.191	(0.591)
Streetscene & Transportation	12.548	3.690	29.41	12.248	(0.300)
Strategic Programmes	2.209	1.479	66.95	2.168	(0.041)
Housing & Assets	11.415	3.463	30.34	9.877	(1.538)
Council Fund Total	48.413	21.343	44.09	44.041	(4.372)
Disabled Adaptations	1.082	0.578	53.42	1.082	0.000
Energy Schemes	0.639	0.460	71.99	0.639	0.000
Major Works	1.871	1.919	102.57	2.371	0.500
Accelerated Programmes	0.728	0.373	51.24	0.728	0.000
WHQS Improvements	18.624	14.758	79.24	18.124	(0.500)
SHARP Programme	6.385	3.936	61.64	6.385	0.000
Housing Revenue Account Total	29.329	22.024	75.09	29.329	0.000
Programme Total	77.742	43.367	55.78	73.370	(4.372)

1.14 Details of the variances for individual programme areas are listed in Appendix B, which includes the reasons, and remedial actions which may be required, where those variances exceed +/- 10% of the revised budget. In addition, where carry forward into 2020/21 has been identified, this is also included in the narrative.

## 1.15 **Carry Forward into 2020/21**

During the quarter carry forward of £4.034m (all CF) has been identified which reflects reviewed spending plans across all programme areas; these committed amounts have been identified as now required to meet the cost of programme works and/or retention payments in 2020/21.

1.16 Information relating to each programme area is contained in Appendix B and summarised in Table 4 below:-

### Table 4

				Total
CARRY FORWARD INTO	Month 4	Month 6	Month 9	
2020/21	£m	£m	£m	£m
Streetscene & Transportation	0.497	0.000	0.000	0.497
Strategic Programmes	0.120	0.015	0.041	0.176
Governance	0.000	0.100	0.775	0.875
Education & Youth	(0.200)	5.000	0.977	5.777
Social Services	0.000	0.000	0.150	0.150
Planning, Environment & Economy	0.000	0.000	0.591	0.591
Housing & Assets	0.000	0.000	1.500	1.500
Council Fund	0.417	5.115	4.034	9.566
TOTAL	0.417	5.115	4.034	9.566

### 1.17 | Savings

The following savings have been identified in the programme in this quarter.

- Flintshire Food Enterprise £0.038m. 'Headroom' approval of £0.100m was given at Month 6 for delivery of a new social enterprise business. The Council has since received £0.038m grant funding in relation to Food Poverty. It is recommended to return £0.038m of funding back to 'headroom' provision.
- Solar Farms £0.300m. Consideration was being given around the development of a private wire to Alltami Depot from Brookhill solar farm funded with retained budget from this scheme. Cabinet agreed to use this budget as additional capital towards the solar PV schemes at Flint Landfill and Crumps Yard, Connahs Quay in December 2019.

#### 1.18 Additional Allocations

Additional allocations have been identified in the programme in this quarter as follows:

Holywell Leisure Centre (HLC) Structural Works - £0.030m.
 Following the approval of £0.110m at Month 6, additional costs relating to extra asbestos removal have been identified resulting in the request of an additional £0.030m.

This can be funded from within the current 'headroom' provision.

#### Health & Safety Provision

 Catering Equipment Investment - £0.023m. A request has been received from NEWydd Catering & Cleaning for funding to purchase two new dishwashers in kitchens at Sychdyn County Primary School and Saint Richard Gwyn High School to replace open sterilising sinks.

The funding will be provided from the remaining balance of the Health and Safety provision.

#### Play Areas - 2019/20 match funding schemes

Following expressions of interest from Town and Community Councils in relation to the 2019/20 match funding scheme for children's play areas, the scheme was over subscripted by £0.048m against its annual revenue allocation of £0.105m. This shortfall is to be mitigated for the play areas capital allocation brought forward from the previous financial year.

## 1.19 **Economic Stimulus Funding**

In September 2019, WG announced the details of an additional £20m capital funding for local government in Wales, of which Flintshire's allocation is £0.922m. The purpose is to support the economy of Wales in the event of a 'no deal' Brexit.

Following the approval of schemes in the Month 6 report, this left a balance of £0.452m of funding to be spent. It is recommended that the funding is used for the following schemes that have been identified:

- Charging Points £0.052m. A County wide feasibility study has been actioned to identify the most suitable and economically viable locations to introduce the first phase of charging points in Flintshire. A total of eight priority locations have been identified for implementation.
- Deeside Industrial Park Shuttle Bus £0.180m. To purchase an additional 28 seater shuttle bus required to service the Deeside Industrial Park. The integrated transport proposal will utilise the shuttle buses to provide a 10 minute service around the park intersecting with the 3 key hubs which include the Park and Ride, Deeside Parkway Station and the shuttle interchange.
- Roundabout Improvements £0.100m. To develop or redesign roundabouts across the County to improve their overall presentation and remove maintenance issues. This could lead to potential marketing opportunities and income generation for the Council.

Tourism Signage - £0.040m. To develop a programme of 'Brown & White' signs for sites of cultural or natural significance and to develop use of the open spaces along the Dee coastline. Mold Bus Station Upgrade Phase 2 - £0.050m. Funding will be used to upgrade the toilets and introduce a one-way system in the bus station. New Street toilets will close providing more parking and space for Electric Vehicle Charging Points. This will support the project currently being funded by Mold Town Council. Town Centre Refurbishments - £0.030m. Funding will be to invest in green improvements in town centre locations across the County. The Council will look at producing a strategy around the wider review of town centre improvements. This will help the management and delivery of a package of works within towns. 1.20 **Capital Funding Grant towards Schools Maintenance Budgets** On the 10<sup>th</sup> January 2020, the Council were awarded £2.185m from WG towards capital funding for school maintenance budgets. The Education team are currently developing a programme of works to be allocated against the grant. 1.21 Funding of 2019/20 Approved Schemes The position at Month 9 is summarised in Table 5 below for the three year Capital Programme between 2019/20 – 2021/22:-

	FUNDING OF APPROVED SCHEMES 2019/20	- 2021/22	
		£m	£m
	Capital Receipts Available as at 31/03/19 Carry Forward to 2019/20 - Approved Assumed in 2019/20 - 2021/22 Budget	11.930	(13.633)
	Assumed in 2019/20 - 2021/22 Budget	2.562	14.492 <b>0.859</b>
	Increases Shortfall in 2019/20 to 2021/22 Budget	0.374	0.374
	Decreases		
	Actual In year receipts Savings from Disabled Facilities Grant	(0.190) (0.350)	(0.540)
	Funding - (Available)/Shortfall		0.693
a p fou	e final outturn funding deficit from 2018/19 addition, schemes put forward for the years otential shortfall in funding of £0.374m. The nd in the report 'Development of 2019/20	2019/20 - 20 e supporting of 2021/22 Cap	21/22 sho detail can
a p fou whi The of £	addition, schemes put forward for the years otential shortfall in funding of £0.374m. The nd in the report 'Development of 2019/20 - 100 ch was presented to Council on 19th February reported Month 6 funding position for the £0.723m.	is 2019/20 - 20 the supporting of 2021/22 Cap thary 2019. 3 year period 3 year period	21/22 sho detail can ital Progra was a sho ending in
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a p fou whi The of £ The 202 inc the Cap and	addition, schemes put forward for the years otential shortfall in funding of £0.374m. Thend in the report 'Development of 2019/20 - 100 ch was presented to Council on 19th February reported Month 6 funding position for the 20.723m.  The reported Month 6 funding position for the 21/22 was a shortfall of £0.723m. In year represented by £0.030m from Month 6 to give a Capital Programme at Month 9 of £0.693m poital Programme, prior to the realisation of	a 2019/20 - 20 the supporting of 2021/22 Cap tary 2019. 3 year period 3 year period eccipts received revised project for the 2019	21/22 sho detail can ital Progra was a sho ending in ed have cted short /20 – 202
a p fou whi The of £ The 202 inc the Cap and 23 Inv	addition, schemes put forward for the years otential shortfall in funding of £0.374m. Then of in the report 'Development of 2019/20 - ich was presented to Council on 19th February reported Month 6 funding position for the £0.723m.  The reported Month 6 funding position for the £21/22 was a shortfall of £0.723m. In year represented by £0.030m from Month 6 to give a Capital Programme at Month 9 of £0.693m poital Programme, prior to the realisation of £1/20 other funding sources.	a 2019/20 - 20 the supporting of 2021/22 Capplary 2019.  3 year period a year period receipts received project for the 2019 additional capplant county town Corporate Re	21/22 sho detail can ital Progra was a sho ending in ed have cted short /20 – 202 bital receip

	Table 6			
	INVESTMENT IN COUNTY TOWN	ıs		
		2018/19 Actual £m	2019/20 Revised Budget £m	2020 - 2022 Budget £m
	Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand Saltney / Broughton / Hope Unallocated / To Be Confirmed	3.485 10.903 2.209 3.905 1.897 5.661 0.548 3.202	8.381 3.674 3.165 3.209 3.143 10.236 2.005 5.467	1.381 0.000 0.000 4.215 0.515 0.000 5.207 30.274
	Total	31.810	39.280	41.592
1.25	The inclusion of actuals for 2018/19 and years allows a slightly fuller picture of in expenditure which has occurred in year included, and the expenditure and budg in that context.  There are two significant factors which i areas, which are homes developed und	vestment ps' prior to 2 lets reporte ncrease all	olans. Howe 018/19 has d should be ocations to	ever, not be e considered particular
	schools. The impact of these can be see C.	en in the de	etail shown	in Appendix
1.27	Some expenditure cannot yet be allocated are not yet fully developed or are gener identifiable to one of the seven areas. A expenditure will be allocated to the relevance.	ic in nature s such sch	and not ea	sily
1.28	Information on the split between interna in Appendix C.	l and exter	nal funding	can be found
1.29	In addition to the information contained considerable capital expenditure on the Standard (WHQS), which was originally A summary is provided in Table 7 below catchment area basis.	HRA Wels outside the	h Housing ( e scope of t	Quality his analysis.

WHQS Programme						
	2018/19	2019/20				
	Actual	Budget				
	£m	£m				
Holywell	0.800	2.400				
Flint	3.040	2.100				
Deeside & Saltney	4.400	0.300				
Buckley	2.400	0.300				
Mold	1.230	7.200				
Connah's Quay & Shotton	1.740	0.300				

2.00	RESOURCE IMPLICATIONS
2.01	Financial implications - As set out in the body of the report.
2.02	Personnel implications - None directly as a result of this report.

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT
3.01	At this stage in the financial year and given the size and complexity of schemes within the programme, it is considered that the level of spend against budget is appropriate and poses no risk or negative impact for the Council e.g. loss of external funding.
	The Council has developed a prudent policy of allocating its own capital receipts to fund capital projects only when receipts are actually received rather than when it is anticipated the receipt will be received, and this position continues to be the case. In recent years, much of the Council's investment programme has been funded from capital receipts. Whilst the Council's ability to generate significant capital receipts is getting harder the Council is in the process of negotiating a number of capital receipts and will wherever possible seek to identify assets for sale (as appropriate) which will address the funding shortfall in the current 3 year Capital Programme. There is risk relating to such receipts due to their size and complexity. The timing of these receipts are also subject to market forces outside of the Council's control. In line with current policy no allowance has been made for these receipts in reporting the Council's capital funding position.
	When shortfalls in the Capital Programme are approved the funding is kept flexible. Options include a combination of future capital receipts, alternative grants (if available), prudential borrowing or the re-phasing of

schemes can be considered. Capital budgets and funding options will be		
closely monitored and considered throughout the year.		

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	No consultation is required as a direct result of this report.

5.00	APPENDICES
5.01	Appendix A: Capital Programme - Changes during 2019/20
5.02	Appendix B: Variances
5.03	Appendix C: Investment in Towns

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	Capital Programme monitoring papers 2019/20.

7.00	CONTACT OFFICER DETAILS
7.01	Contact Officer: Chris Taylor, Principal Accountant Telephone: 01352 703309 E-mail: <a href="mailto:christopher.taylor@flintshire.gov.uk">christopher.taylor@flintshire.gov.uk</a>

8.00	GLOSSARY OF TERMS
8.01	<b>Budget Re-profiling:</b> Capital schemes are very dynamic and a number of factors can influence their timing and funding. Budget re-profiling assures that the correct resources are available in the correct accounting period to finance the actual level of expenditure.
	Capital Expenditure: Expenditure on the acquisition of non-current assets or expenditure which extends the useful life of an existing asset
	<b>Capital Programme:</b> The Council's financial plan covering capital schemes and expenditure proposals for the current year and a number of future years. It also includes estimates of the capital resources available to finance the programme.
	Capital Receipts: Receipts (in excess of £10,000) realised from the disposal of assets.
	Carry Forward: Carry forward occurs when schemes due to be completed in a given financial year are delayed until a subsequent year. In this case

the relevant funding is carried forward to meet the delayed, contractually committed expenditure.

**CERA:** Capital Expenditure charged to Revenue Account. The Council is allowed to use its revenue resources to fund capital expenditure. However the opposite is not permissible.

**Council Fund (CF):** The fund to which all the Council's revenue and capital expenditure is charged.

**Housing Revenue Account (HRA):** The fund to which all the Council's revenue and capital expenditure relating to its housing stock is charged.

**MRA**: Major Repairs Allowance. A general capital grant from WG for HRA purposes.

**Non-current Asset:** A resource controlled (but not necessarily owned) by the Council, from which economic benefits or service potential are expected to flow to the Council for more than 12 months.

**Section 106:** Monies are received from developers/contractors pursuant to Section 106 of the Town & Country Planning Act 1990. These sums are available for use once the relevant terms of the individual agreement have been met. The monies are most commonly used for educational enhancement, play areas, highways and affordable housing.

**Target Hardening:** Measures taken to prevent unauthorised access to Council sites.

Unhypothecated Supported Borrowing (USB), commonly referred to as Supported Borrowing - Each year Welsh Government provide Councils with a Supported Borrowing allocation. Councils borrow to fund capital expenditure equivalent to that annual allocation, Welsh Government then include funding to cover the revenue costs associated with the borrowing for future years within the Revenue Support Grant. The Council decides how this funding is spent.

Unsupported (Prudential) Borrowing: Borrowing administered under the Prudential Code, whereby Authorities can set their own policies on acceptable levels and types of borrowing. The Prudential Framework allows Authorities to take out loans in response to overall cash flow forecasts and other factors provided they can show that the borrowing is to meet planned capital expenditure in the current year or the next three years.